

GGA – UAE Belem Work Programme on adaptation indicators and BAR (Baku Adaptation Roadmap)

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Informal consultation

Agenda Item	SBSTA 5 (a)/SBI 11 (a)
Date	23.06.2025
Time	10:00-11:00 and 15:00-17:00
Chair(s)	Tina Kobilšek (Slovenia) and Zita Wilks (Gabon)
Relevant text (if any)	<i>Matters relating to the global goal on adaptation</i> <i>DT.DC.SBI62.11a_SBSTA62.5a.1,</i> https://unfccc.int/sites/default/files/resource/GGA_dt_sb62.pdf?download
Dynamic	<i>No real willingness to address conflicts through compromise solutions. In the afternoon strange dynamics – at first only formalistic discussion regarding deletion of the draft elements of decision text, before an intense discussion on the BAR and transformational adaptation erupted. One hour overrun of the original timetable in afternoon.</i>
Key outcomes of session/Progress achieved during session	• Agreement on new iteration of co-chair text “streamlined” for the guidance on number and structure and timeline sections (until para 19), adding options for BAR section and a “no text option” for the elements of decision text. • Some agreement on focusing on the parts where parties agree or are likely to reach agreement, like “a-political”/pragmatic issues like the timeline • EU and developed countries wanted to delete the part (para 27) on elements of decision text due to lack of time for discussion, opposed by G77 and all developing countries • Developing countries want to keep the BAR running until 2035, focusing on knowledge exchange, capacity building and harnessing of financing • LMDC and Arab Group want a structured work programme and with LDC specific mention of MOI • Developing countries want a technical report by the Secretariat on different approaches for adaptation. Arab Group wants two technical papers on risks and impacts of different temperature increases (IPCC scenarios) and methodologies to assess progress on adaptation • Developing countries want coverage of all five types of adaptation listed in the IPCC AR6, including ecosystems-based adaptation whereas developed countries want to focus on transformational adaptation only (with research by the Secretariat on the latter)

Introduction

Cofacilitator Tina:

- had consultations with SB chairs and received guidance on how to proceed:
 - We need to make progress and keep up
 - We need to deliver by the end of this week and need to discuss the rest of text
 - We have discussed up to paragraph 19, relating to indicators, but still need to hear views on Baku roadmap, transformational adaptation part of decision text
- We suggest opening floor for suggestions on the latter agenda items/remaining part of the text
- Acknowledging inf inf setting last week as productive

Interventions

GROUP/ COUNTRY	NAME (IF POSSIBLE)	INTERVENTION
SriLanka G77 and China		• Good progress during inf inf session • Want feedback from cofacilitators on inf inf sessions
Cofacilitator Tina		It was productive inf inf. We discussed how to start our discussion and our main focus of that discussion was on guidance on numbers, structure and refinement of structure of current list. But some parties want to start with the criteria, where others prefer starting with the timeline. Other suggest focusing on cross-cutting issues as low hanging fruits.
SriLanka obo G77 and China		• Do you have more specific comments? Otherwise we want to state some things we want to highlight (Cofacilitator encourages them to continue) • We had a productive session where we want to emphasise: - MOI: recall existing criteria and new criteria for guidance of experts. Want to introduce new paragraphs to current text ○ Para 6: new paragraph 7 – chairs to invite experts to take criteria into account, that all entries are measurable indicators rather than statements, coherence across targets, duplication is avoided, indicators describing impacts only should be refined or removed, some should be refined for adaptation relevance – remove referral to ODA and national budgets ○ Align with article 9,10,11 of PA

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Australia		• Thanks for emphasising matters of importance • What we took away from yesterday is that the work of experts will continue, but it's a matter on what issues and for how long • G77 recall a lot of past guidance which is useful • On new guidance, some suggestions were practical, but some of it towards the end became political and the inf inf showed disagreement on guidance on a political nature, like ODA, national budgets, Mol, etc. - you want out we want in and vice versa, so not sure how constructive that is • We should focus on what we can agree on in terms of practical guidance
EU		• Thanks for paraphrasing our discussions from last week • Generally they were constructive and useful • We gave some reflections we want to repeat, outlining our firm point and flexibility: ○ Firm: we don't wanna micro-manage experts ○ Flex: do not see the final expert product as final product – there is still time for parties to engage on more political product • Second para 6 is alternative to first para 6 • We are keen to move forward in light of lack of time
Arab Group		• Aligns with SriLanka, we would like to thank co-facilitators • You have taken serious note on our input despite divergence • Something we all agreed to: indicators have to be adaptation relevant and relate to GGA • Remain firm on para 19 of 3CMA6 and we want the criteria to reflect that as well
Botswana obo African Group		• Align with SriLanka and G77 and some proposals in order to move discussion forward • I am bit surprised because we heard from experts that they would like the guidance to describe how to deal with existing indicators from other frameworks. Therefore disagree with sentiments that we should provide guidance • Recalling para 1st 6: providing additional criteria in existing text would replace para 7 and current second 6

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Sudan obo LDC		• Support SriLanka • Why we are still focusing on the criteria: • Clarification on their work is agreed to be what we want to get out of Bonn • You heard our views on the criteria • We tried to find convergence and give more clear guidance – experts have asked for that too, and G77 have proved forward a decent proposal and we would like to hear if the parties are willing to move on this
Cofacilitator Tina:		Also want to see engagement on the proposal by G77 and China so might be able to move towards compromise
Uruguay obo Groupa Sur		• Align w SriLanka • We want to focus on guidance under Belem • Mol continues to be part of the guidance • Dec 3 CMA6 has a way to include Mol and we should provide information on how to reduce list • For us, cross-cutting is crucial part of refining list and we hear willingness to refine this part as long as we keep the substance • We must ensure that reducing vulnerability is mainstreamed
AOSIS		• Align SriLank • We strongly support that this is not micro-managed but help for experts to reduce list • We support AGN and Sudan and groupa sur and we see value in continuing focus on this • Second 6 g is very important as we need qualitative narratives • We want to retain paragraph 8 • We require capacity building for new reporting • Add new paragraph as we noted in inf inf
UK		• We are giving clear mandate to experts • We like to focus on technical elements • No objection to further guidance, but do not want to pick specific indicators that we like or do not like • We need to look at enablers • Also ready to engage on rest of text
China obo LMDC		• Align w SriLanka • We have heard clearly that experts need guidance to reduce numbers • Adaptation relevance is very import • Mitigation indicators should be removed

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		- Mol is quite important in package with GGA indicators – as mentioned previously, to align with 9,10,11 of PA to measure efforts of developed countries to help developing countries, - Refer to dec. 2 CMA5
Cofacilitator Tina		You are all bringing useful elements but it might not bring us closer – so please reflect on each other's proposals and keep this in mind.
Japan		- Proposals on para 19 Mol: - We think we should discuss Mol
Cofacilitator Tina		Reiterating call for concrete feedback on proposals
Arab Group		- Many things relevant to guidance where the experts are waiting for us - I think we are actually converging on our trust on experts. What comes after is something that lacks some finetuning, but timeline is not political, so there I believe we can converge - Indicators should link to temperaute goals under PA - In the new iteration, we would like your feedback (cofacilitators) on the timeline, as the secretariats input would be helpful on what is feasible or not regarding logistics. - The differences between us in political nature are few so lets not focus on those now
Panama obo AILAC		- Align w SriLanka - Many parties have stated clear convergence on additional guidance for experts - It will be a big loss if we come out without any agreement so we need to have a clear outcome of this decision – we can not keep discussing if we need guidance we must move on - Agree with cross-cutting criteria for guidance for experts of groupa sur
Mexico obo EIG		- Appreciate progress - We must agree on timeline and further guidance. - Concerned about pace of progress, EIG urges all to focused work - We want a more streamlined version of the text - We saw next GGA inf. Was cancelled – so can you clarify the further process?
Cofacilitator Tina		Regarding schedule: IC scheduled for 3pm today in Nairobi
Bangladesh		- Agree with G77 - Arab group mentions that it should link to temp goals, we agree

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		• We don't think specific indicators should be mentioned in guidance • We don't think L&D indicators should be there • Indicators helping both mitigation and adaptation should not be left out
Botswana obo African Group		• Supporting G77 on indicators on Mol • They suggested some language, para 6f and we support option 1 with our amendments – to ensure that indicators show progress on quantity and quality of support provided in line with 9,10 and 11 and ODA and national budgets should be removed • In line w 13 of PA
Australia		• Great to see many willing to move forward on what we agree on • Thanks to Arab Group • We think political guidance is outside what we can agree on so if we want to be constructive, lets move on to timelines and things we can agree on
Cofacilitator Zita		Afternoon session topics: - BAR, para 20-25 - Transformational adaptation, para 26 - Elements of decision text, para 27
G77		• Request revised text by co-facs on paras 1-19 • Provide additional options on para 20-26 now • Look at para 27 only tomorrow
EU		• Engage with full rest of text now
UK		• Support EU
Australia		• Support EU
LMDC		• Support G77
AGN		• Support G77
India		• Support G77
Grupo Sur		• Support G77 • Support Options 1,2 and 3 on BAR • Require capacity building under BAR • Special events every two years • TOR development by CMA9, adoption CMA10 • Lack of specific studies applicable to LAC region • Both incremental and transformational adaptation • Bring in other agencies
AILAC		• Support G77 • All elements of para 38 to be reflected in BAR work • Elements of BAR • Pathways for scaling adaptation action • Structure post-2035 agenda • Avoid fragmentation and duplication, support Grupo Sur

GROUP/ COUNTRY	NAME (IF POSSIBLE)	INTERVENTION
		• Aligned with GST cycles • Critical role of MOI and CB for developing countries • Clear metrics and consistency with ETF • First HLD focus on action and support mechanisms • Data are to be reported by governments • Explore transformational adaptation, but not adopt a specific decision, use it among other approaches
EU		• Remove para 27 from 2nd iteration of text
AGN		• Oppose deletion of para 27 • Refers objectives of GLASS operationalizing Art. 7.1 PA, incomplete – BAR address gaps, adequacy of adaptation response, needs and temperature goal • Building the political ambition for support through BAR • Transformational adaptation only one of five approaches listed by IPCC AR6. All approaches to be addressed on equal footing. • 4-layer approach of Sec. paper to be considered
LMDC		• Option 2 on BAR d) to read: “from developed to developing countries”, add: establishment of structured work programme across diverse approaches, all types of adaptation approaches according to national circumstances. Adaptation is not a one size fits all process • Platform for parties to exchange best practices • Transformational adaptation: Option 1 b) add: ecosystem-based approach, remove enabling conditions for implementation, mention MOI and paras 9-11 of PA
Australia		• Transformational adaptation is not the best approach, it is “another” approach. Growing body of literature is supporting its usefulness under specific circumstances: add further work on understanding trans adapt through case studies to show once deployed this approach can have benefits exceeding those of other approaches • Para 27: agreed a,b, c, parts of d. Oppose inclusion unless discussed in detail
LDC		• Support G77 and AGN • Oppose deletion of para 27 • BAR, support AGN, practical approach as per para 38 of dec. 2/CMA.5 • Transformational adaptation: warn against it as default approach. Just concept detached from realities of our countries. Clear acknowledgement of MOIs needed to implement it • Sec. to do tech report on different approaches for adaptation

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		Ask for bigger room for tomorrow's negotiation as people are sitting on the floor
Canada		- BAR: difficult to assess proposals, need to understand how they relate to existing work - Request Option on synthesis report by Sec. and mapping exercise available 4 weeks prior SB63, highlight where real gaps are, avoid duplication - Add Option para 22b. including transformational etc approaches - BAR-related work consider indicators related to transformational indicators, Sec. report on further work on those - Transformational adaptation, support of development of knowledge, mandate for appropriate continued work by constituted bodies "No text option" for para 27
Japan		- BAR: Option 1 - Transformational adaptation: Recall para 40 of 3/CMA.6, continue consideration of this at CMA.7 - Para 27: delete
AOSIS		- Support G77 - BAR: Option3 + elements of Option1: serve as a structure, forward looking platform, brings coherence and avoids duplication of work, facilitates exchange of knowledge, support intl.cooperation, clarifies milestones, roles, and timelines, supports assessment of progress, prioritizes review of MOI, integration into future NAPs - Transformational adaptation delete part b of Option 1, welcome input of WG II IPCC
EU		- BAR: no need to have substantive conclusions - Option 4: ... address remaining issues under para 38 at SB 63 with a view to concluding the BAR at COP30 - Option 3 for para 26: ...at SB 63 "No text option" para 27
UK		- BAR: Option 1 - Delete para 23, 24 - Support Sec. report on mapping - Support elements on examples - Transformational adaptation integrated under BAR, recognizing IPCC outcomes, welcome tech paper from Sec., encourage to integrate it in NAPs - ask Sec. to develop typology of transformational adaptation and other approaches, identification, good practice and case studies - Reflect enabling environment in supporting transformational adaptation

GROUP/ COUNTRY	NAME (IF POSSIBLE)	INTERVENTION
Russia		• BAR: methodological issues later • Not equate BAR and para 38, support Option 2 consider Option3 • Trans adapt: Support Option 1, digitalisation
Norway		• BAR • Constituted bodies shall play key roles • Indicators have their limitations, more broader approach beyond indicators • Include vulnerable groups etc • Transboundary adaptation
India		• Support G77 on BAR • No reason for singling out specific approach to adaptation • Option c) in Option 1 preferred • Remove c) in para 26, no naming of specific approaches • Focus on knowledge sharing
EIG		• BAR, refer to para 38, • Transformational adaptation: all aspects of adaptation should be covered, support LDC, support Option 1
New Zealand		• BAR: avoid duplication, support Option 1 • Reference tech report of Sec. on trans adapt • Para 27: deleted unless several hours of discussion • Sec. guidance on timeframes, support Arab group
Arab Group		• Support G77 • BAR: serve Art. 7.1 PA with all its elements, "vehicle" • Poverty alleviation and sust dev. • Not para 38 alone • Support Option 2, add elements as proposed by LMDC: work programme on all approaches, organize workshops, invite submissions of parties on that WP, Sec. synthesis of submissions • Knowledge products • Tech paper on risks and impacts of different temperature increases (IPCC scenarios) • Tech paper on meths to assess progress on adaptation • Transformational adaptation: "I hear your words and I am amazed. I see your actions and am puzzled". Inclusive on all adaptation approaches taking into account national circumstances. Support Option 1, support LDCs on MOI for all approaches
Zita		• Are all ok to use note from inf inf to prepare second draft text?
EU		• What is meant by "note from inf inf"?

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Zita		Means different views expressed in inf inf
Grupo Sur		- Supports new text, but: - Guidance on refinement exercise - Headline and sub-indicators - Guidance on number of indicators needed - Which are the ones that parties are to report on - MOI indicators need to be headline - Max of 9 headline indicators per target - Max of 30 sub-indicators
AGN		- Para 5: further option: mandate to experts to arrange one list of >20 headline indicators, sub-indicators globally relevant, assess a) lives and livelihoods, b) ecosystems, c) infrastructure made resilient - Supports new text incl para 27
Arab Group		- New indicators to address specific gaps - Expert should be able to add specific sub-indicators - Propose various options New text paras 1-19 streamlined, 20-26 reflect additional options and elements, para 27 retained
Australia		Object to text on para 27
Co-facs		Propose streamline views on section para 1-19, add options on para 20-26, keep para 27 include "no text option"
UK		Concerned on options 20-27 as this will not enable to finish the text
Grupo Sur		Concerned about streamlining
Australia		Para 27 needs to have priority in next session
Co-facs		Seek SB Chair guidance, inf inf for para 27
Arab Group		Wait for guidance of chairs