

UNFCCC Meeting Report (Negotiating Session)

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Date and Time: 11/1/2023 12pm

Session/Agenda Item: Work programme on just transition pathways referred to in the relevant paragraphs of decision 1/CMA.4 - Informal Consultation - SBI 9/SBSTA 8

Location: UNFCCC COP 28, Dubai, UAE

Room Number: Meeting Room 4, Zone B1

Participants (name and organization):

[Not a complete list]

Chile

Canada

Japan

United States

United Kingdom

Norway

Australia

Liechtenstein

Republic of Korea

Switzerland

Mexico

Russian Federation

Somalia

Zambia

Ghana

Mauritius

Peru

Cocoa Islands

Phillipines

New Zealand

Tuvalu

Samoa

Fiji

Vanuatu

Singapore

Liberia

Saudi Arabia

Sudan
Youngo
Mali
Faso
UAE
South Africa
Kenya
India
Kuwait
Trinidad and Tobago
Turkiye
Colombia
TUNGO
Argentina

Attachments: -[Synthesis Report - Workshop on the work programme on just transition pathways](#)

Found at <https://unfccc.int/documents/634038>

[Report on the workshop on the work programme on just transition pathways referred to in the relevant paragraphs of decision 1/CMA.4](#)

Notes/Summary:

Facilitators

- Maintain respect, disagreements are expected
- Ensured that Parties are okay with observers
- Hope to receive mandate to produce text ASAP, directly after meeting if possible
- Goal is to be finished by Dec 5 so that documents are available in all languages by closing of plenary Dec 6
- History
 - Workshop on 27th
 - Summary report of workshop published by secretariat (see link above)
 - Tentatively have 5 informal consultations scheduled
- Proposes that the elements of the informal note guide the conversation, without prejudging the conversation itself
 - Objectives
 - Scope
 - Institutional arrangements
 - Modalities
 - Inputs/outputs

- Heard Party views during the SBs
 - Scope - broad scope, some narrower
 - Institutional arrangements - different timelines captured, 2025, 2026, 2027, 2028, joint contact group, conducted by co chairs from SBs
 - Modalities - linkages to processes outside UNFCCC
 - Inputs - summary reports, workshops, etc

Saudi Arabia obo G77 and China

- Original speaker struggling with security, they will come later with further elements
- We see this work program as an opportunity for us to discuss the value of human solidarity because we are all impacted by the development pathways
- Broad understanding of the three elements, social, economic, and environmental in a balance integrated with national and international dimensions
- For us we view the objective is to promote just transition with an emphasis on affordable, sustainable and inclusive
- Resilient climate future that addresses inequalities within and among countries
- The mandates on the linkages – KCI is distinct work program and has its own mandate; no mixup with the agenda item
- Scope
 - needs to be broad and flexible and take into account the needs of all parties, especially developing countries; nationally defined development priorities; full scope outlined in the Paris Agreement
- Institutional arrangements
 - best supported in a joint contact group through normal UNFCCC process
- Modalities
 - Long term plans for countries and in the short-term countries will benefit from ongoing discussions – no end date before this event has progressed; open to a review process that will further guide the work programme
- Inputs and outcomes
 - Inputs come from the submissions, the mandate, and reports from other relevant CCC processes
- G77 and China will come with more detailed intervention

Switzerland obo EIG (Bridgette)

- Pleasure to be back and looking forward to the discussion and doing this in optimistic spirit because there is broad consensus in Bonn that JTWP should be launched this COP
- A positive result is that parties commit themselves to the para 52 Sharm el Sheikh – goals of the paris agreement
- Growing consensus that JTWP has to take into account differences between countries and that JT happens in national content

- Parties acknowledged in Bonn that JT has to be inclusive with a rights-based approach. Indigenous people, local communities, and women
- Many Parties stated that JT is a cross-cutting issue and should be coordinated with other work programmes, especially mitigation work programme
- Scope
 - JTWP should focus on knowledge and information sharing. EIG group wants JTWP to take action
 - Results oriented
- Timeline
 - 2-3 years timeline with a decision to continue at the end
- Modality
 - Propose two workshops with two technical dialogues along with SBs
- Opportunities should be given to non-Party stakeholders, especially enterprises and workers
- Non-energy sectors
- Annual high-level ministerial roundtable on JT
- No need for separate yearly decision on JT at each CMA because it's a cross-cutting issue that should be in other workstreams

Zambia obo AGN

- Support the intervention by Saudi Arabia obo G77 and China
- Support comprehensive work programme on just transition pathways
- Objectives
 - emphasize importance of JTWP guiding implementation of Paris Agreement
 - Reduce inequalities and poverty eradication
 - address equity/inequity
 - Should inform global action and provide guidance to UNFCCC process and other actions
- Scope
 - already defined by 1/CMA4.
 - Consider the three broad elements
 - Consider trade, finance, socioeconomic dimensions, and more. Workforce yes, but that's not the main focus necessarily
 - Non-prescriptive and inclusive
- Modalities
 - At least two workshops annually
 - Support the recommendation by G77 that there be no specific timeline for JT as it is a process that requires flexibility
 - Important to consider annual ministerial high level dialogues to provide guidance on key aspects of transition

- Output
 - annual CMA decisions, political declarations, reports
- Linkages
 - complement other work including mitigation work programme, response measures, GGA, NCQG, long-term finance process, and others
 - Provide input to GST
 - Work in Bonn, submissions from parties, today's discussion provide inputs
- We have sufficient information from work already done for a draft decision text reflecting all our points

Norway

- Support for early texts and that this text helps us come together
- The focus should be on the things we agree and come together on, rather than taking us further apart
- We have few days so we should land on a practical approach that gives us a decision and forwards substantive discussions
- We agree with all that's been said so far
- Agrees with AGN that it should be an open and facilitative approach
- Objective
 - In spirit of openness, objective is well-captured in paragraph 52 of 1/CMA4, which is to have a work programme that discusses pathways to achieve the goals of the Paris Agreement
 - Need to keep agreed language and the spirit that was established in Sharm el Sheikh
- Scope
 - In support of an open scope. Again, paragraph 52 of 1/CMA4.
- Modalities
 - Have some focus and milestones that we can reach
 - 2/3 [unsure which number they said] year work programme that would then serve us an input into GST2, with a timeline to 2027
 - ask the co-facilitators with help of the secretariat to put forward cost estimates. There are situations of overloading the budget of the UNFCCC and they want to understand that cost better
- Organizational work
 - JTWP conducted under guidance of SBI/SBSTA jointly
 - Two co-facilitators appointed by the SB chairs with gender balance
 - Draw on lessons learned from mitigation work programme and GGA work programme in terms of not making it a heavy up-front process by setting thematic areas
 - Trust the chairs in moving us forward on the matter based on submissions

- 2 workshops per year in conjunction with the SBs.
- Willing to consider technical papers, summary reports, submission reports, etc. open and inclusive way of working that involves experts, organizations, observers (especially those related to workers)
- Output
 - Report annually
 - Final summary report to the GST. AGN alluded to the work programme informing the ministerial high table that will take place annually according to 1/CMA4
- Would like to see relevant material from other bodies being used in the workshops
- Strongly encouraged not to engage in preamble language as there is no legal purpose in process

Papua New Guinea obo AOSIS

- Align with Saudi Arabia obo G77 and China
- JT is critical for island states
- Want to highlight a few key points that we believe are important to frame the discussion, but these are not in a particular order
- Objectives
 - scientists tell us we're at a critical juncture in order to keep 1.5 in reach. Conversations about JT should include scientific context.
 - IPCC AR6 highlights prioritizing JT can promote adaptation and climate resilient development
 - Actions that prioritize equity, justice, human rights support transformative change
 - No one-size-fits-all approach
 - JT must be nationally determined and appropriate for each national context
- outputs/outcomes
 - should be broad enough to facilitate just transitions in light of differing national contexts
- Other workstreams can inform JTWP - standing committee on finance, etc but need to avoid duplication at all costs
- We expect to see AOSIS priorities reflected in JTWP decision
- Platform for changing experiences, lessons learned, etc
- Potential for JTWP to address socioeconomic aspects of low carbon climate resilience
- It does not matter what form the work programme takes, most important thing is to address the points

Ethiopia obo LDC

- Support Saudi Arabia obo G77 and China
- Just transition needs to be implemented as soon as possible

- JT should leave no one behind, especially the people of the LDCs
- Objective
 - building awareness enhance information sharing, finding balance in opportunities, mainstreaming JT, identifying barrier, and enhancing international support
 - Resilient pathways in accordance with paris agreement
 - Technology, capacity building
- Institutional arrangement
 - joint contact group of SBs with annual CMA decision
 - Should include dialogues with expert committee for guidance
 - Consider program's relationship with other bodies
 - Complement other workstreams going on like mitigation work programme, GGA, Santiago Network (?), and other focuses
- Outputs
 - synthesis report, CMA5 decision with subsequent annual CMA decisions

Venezuela obo LMDC

- Coordinators still traveling to Dubai so Venezuela is bringing some of the elements now and there will be more later, but these are initial comments on the issue
- Align with Saudi Arabia obo G77 and China
- Clear focus on global just transitions, operationalization of equity and CBDR-RC with developed countries taking the lead in financing JT in developing countries
- Enable countries to undertake JT in a nationally determined manner
- Scope
 - Technology sharing, information sharing, finance, and more should be addressed
 - All the topics addressed by UNFCCC including mitigation, adaptation, loss and damage, finance, and more are relevant to the JTWP
 - Must also take into account the negative impact of the implementation of response measures
- Timeline
 - no deadline. Permanent process
- Modalities
 - in line with normal processes
- Outputs
 - inputs to relevant workstreams, contribution to GST process

Canada

- Reiterate comments they made earlier this week at JTWP
- Undertaking a JT through a sustainable jobs approach, taking into account workers to reach net zero by 2050

- Avoid restating others' positions, instead getting right into substance of the goal of work in Dubai
- Welcomes consolidated texts following this session, not just compilation of views
- Objective
 - As stated by AGN and Norway, objective is clearly laid out in paragraph 52 of 1/CMA4, discussing pathways to achieving goals of Paris Agreement; lower emissions and reaching 1.5 in critical decade
- Modality
 - Annual dialogue under CMA with broad participation and expert representation that facilitates in-depth knowledge exchange
- Output
 - Could produce specific outputs like annual technical reports
- Scope
 - Topics for discussion should be based on paragraphs 51-54 on 1/CMA4
 - Socioeconomic, gender, human rights, rights of indigenous people

China

- Aligns with Saudi Arabia obo G77 and China and Venezuela obo LMDC
- Important issue for the delegation
- Objective
 - Paragraph 52 of 1/CMA4 - achieve the goals of the Paris Agreement
- Timeline
 - Should be a long-term view for the topic, shouldn't terminate after a year or two
- Scope
 - based on paragraph 52 of 1/CMA4 - energy, socioeconomic, workforce, and other dimensions
 - Open scope including new challenges plus mitigation, adaptation, and issues that pop up in the future
 - Include Paris Agreement article 2.1
- Institutional arrangement
 - Separate regiment (like a committee) and it should be isolated - whether committee or expert group or whatever else
- Modalities
 - Agree with the position that it should be a joint contact group under the SBs
 - There should be workshops, forums, etc.

US

- Echo calls for an early text that bridges the views here, at Bonn, workshops, submissions
- Important topic for US, something they're working through domestically

- Looking for key references to several key terms in decision - decent work in quality jobs, and social dialogue (?), and social protection (?)
- Modality/Output
 - Dialogue on JT - should meet twice per year during SB sessions
 - Agree with EIG that there's no need for annual decision or annual summary report because this issue is something everybody is continuing to learn on so the JTWP should be a collaborative platform
 - Obvious linkage to KCI, which has been working on this issue for years; there should be a formal linkage in the decision to avoid duplication of work; KCI to be expert body on this
- scope/objective
 - scope should be inclusive of all issues, paragraphs 50-52 of CMA4, and topics of dialogues are found in those paragraphs like Canada said. Objective also comes from these paragraphs of CMA4
 - Norway, EIG, Canada have highlighted this as well
- Timeline
 - 3 years work programme after CMA5 that feeds into next GST
- Outputs
 - integration of JT concerns as a cross-cutting element into relevant Paris agreement processes and national plans
 - JT requires scaling up ambition along with promoting economic growth
 - Eradication of poverty (?)
 - Agrees with AOSIS that JT requires following science of 1.5 degrees to keep 1.5 alive

UK

- Look forward to adopting a decision at the end of the session
- Two particular issues that seem difficult with divided views: objective and scope
 - Paragraph 50-52 from 1/CMA4 should answer these
- Should invite inputs from a range of actors like ILO, IPCC, national and international worker groups, civil society, indigenous groups, etc.
 - Opportunity to recognize expertise of these stakeholders to support locally led and inclusive just transition
- Locally-led and inclusive
- JTWP should develop knowledge products
- There should be annual dialogue on JT to discuss potential outputs
 - Result in a report with action items for JT on national and subnational levels
 - The dialogue should take place in conjunction with annual CMA
 - Two co-chairs for JTWP with gender balance
 - The report should be created with guidance of secretariat

- Modality
 - Overlap with the work on the forum of response measures
- JTWP should be convened under CMA (other parties have been saying SBI/SBSTA? point of disagreement)
- Timeline
 - Work programme should start immediately after CMA5, until CMA8 noting the GST
- Important to see the cost implications of the work programme
- Asks the co facilitators to draft text focusing on areas of agreement

Suadi Arabia obo Arab Group

- Aligns with G77 and China
- Must emphasize just and equitable pathways recognizing the need for sustainable development and eradication of poverty, taking into account SDGs
- All elements, not just workforce
- Facilitate implementation of NDCs and address the challenges of the developing nations in outlining just transition pathways
- No one-size-fits-all solution; cannot widen the gap between countries
- Institutional arrangements
 - joint contact group in accordance with normal UNFCCC practice
- Modalities
 - series of workshops throughout the year, submissions from parties about the process
 - No termination date
- Linkages
 - complementing workstreams like mitigation work programme, GGA, and others; this is a new mandate, separate from the mandate of RM; KCI is separate; complement the totality of the Paris Agreement
- Inputs
 - [missing]
- Outputs
 - Recommendations to financial and technological mechanism of the UNFCCC
 - [missing some]

EU

- Supporting EIG on the importance of human rights
- EU sees the establishment of the JTWP as a global reaffirmation to achieve net zero by 2050 and other goals
- Must be a JT that leaves no one behind
- Two topics to be included in the work program

- Just transition of the workforce to create decent work and quality job, reskilling and upskilling
- Social protections measures, education, training to help with transition; air quality and public transportation
- Objective
 - Should be improving understanding of how to minimize adverse effects of climate policies
- Timeline
 - Last for 2 years, maximum of 2 dialogues per year under SBs
- Inputs
 - Party submissions, synthesis reports, relevant workstream and constituted bodies, relevant international and regional organizations outside the UNFCCC particularly IPCC reports

Japan

- We are so happy to see both of you [Facilitators] since we know you are impartial as we know from Bonn
- From our views on the elements shown on the screen [see Facilitator comments], please refer to our submission from September, which is only 2 pages, so I don't think I need to repeat
- We have three points to make:
 - We support just transition, but we do not think our understanding is that there are still diverse views as of now on the objectives and scope in order to accommodate the discussion on the views in this one week, we should not have definitive discussion under each heading
 - Modalities
 - Decisionmaking; I am afraid to say we are unhappy about that part of the summary report; Japan clearly said decisionmaking is not needed; we want tangible results to implement just transition of the workforce and creation of decent work and quality jobs in each country; we need to do the intensive and constructive dialogue and discussion without negotiating decision; hope did not breach code of conduct in saying that
 - We support Norway, we have been so careless and consequence of this decision that will impact this process under severe budgetary constraints; language that takes note of budgetary implication - *takes note* is not enough; need to assess before we decide, especially how much budget is needed and whether implementable
- Support producing draft text immediately after this session and Japan is of the view there is no headings in the draft text

Chile

- Align with Saudi Arabia obo G77 and China
- Scope
 - Already defined in decision 1/CMA4
- Institutional arrangements
 - Regular workshops that could have a hybrid format, maximizing expert involvement and cost-effectiveness
 - No need for new structures at this stage
- Modalities
 - Workshop should be done under guidance of SBI chairs, with consideration of gender balance
- Linkages
 - Must be collaborative work across various stakeholders of the convention
 - Important not to duplicate work since right now there is a heavy agenda
 - International stakeholders (Non-party) are needed because they are the people implementing JT on the local level
 - Welcome experts
 - Need a toolbox, maybe an online platform
- Input
 - There has been enough input from Parties - we should have a mandate for a draft text
 - Chile trusts the co facilitators' guidance
- Output
 - Reports after each workshop and a final report before CMA7 in order to assess work under this work programme
 - Support proposal for a draft text from co facilitators

Australia

- Need to coordinate the JT of the workforce
- Met with over 200 groups – they've heard that they need governmental support
- Range of views from the recent successful workshop, today, and submissions. Agrees with comments made by Norway, US, Canada, and others in support of early texts that help us come together
- Idea of conducting dialogue to talk about best practices is promising
- Workers and communities are calling for a JT that delivers on goals of Paris Agreement

Russia

[spoke very fast, difficult to follow, very incomplete notes]

- Support statement by Saudi Arabia obo G77 and China

- Social protection
- Scope
 - JT should affect all sectors - energy, agriculture, transport, and others
- Institutional arrangements
 - exchange views and ideas
- inputs/outputs
 - Ministerial round table [couldn't follow]

India

- Align with Saudi Arabia obo G77 and China and Venezuela obo LMDC
- Objective
 - Support implementation of the Paris Agreement across all elements of climate action, adaptation, mitigation, and more in recognition of CBDR-RC
- Right to sustainable development is important for developing countries
- There cannot be any single prescribed energy pathways
 - There already exists a large deficit in energy access, so we cannot further that deficit
 - There is no single pathway to JT
- Timeline
 - There should be no limit
- Modalities
 - Submissions by Parties, observers, and other organizations, in addition to workshops
- Output
 - Annual decisions for adoption at CMA
- Outcomes of JTWP can constitute inputs to other workstreams, finance mechanisms, GST, etc.

Liberia

- Align with G77 and China and AGN
- Following up on the points from the workshops
- Focus on connecting, interlinking other items on climate agenda
- Happy to see new workshop addressing just transition
- [missed] something about different goals at the local and national, as well as the international level (emphasizing multilateralism)
- Support holistic multi-sectoral work programme
- Common objective is Paragraph 52 of 1/CMA4
- Parties each have different national circumstances
- JT that leaves no one behind

- Include considerations such as education, training, capacity building, practical skills development and capacity building, especially for young people and vulnerable communities; supporting local solutions and small scale producers in just transitions
- Modality
 - SB joint contact group, annual decisions in CMA to show political will and putting topic higher on the agenda
 - Annual high level ministerials also should (?) support this
- Open to variety of inputs/outputs as long as they ensure broad scope
- Support draft decision as soon as possible

International Indigenous People Forum on Climate Change

- There are over 300 indigenous peoples delegates registered for COP28 representing all 37 socio cultural regions
- Commit to be actively engaged – and hopefully formally engaged – in the activities being planned
 - For the survival of ourselves and all of you.
- Align with the statements that the 1.5 degree cap has to be the core objective of the process
 - The cap was exceeded this year for two months on a global basis
- Reiterate commitment to human rights safeguards, especially for the rights of indigenous people, and that they be included in the process
- Thanks Australia for mentioning the need to include indigenous peoples' input
- Receiving reports of negative projects being carried out, naming transition mining in specific
 - These negative projects are being done on indigenous land without consent
 - They call for the requirement of these programs to include Indigenous peoples
- Recognizing importance of participation of indigenous peoples and traditional lifeways – for this reason, they should be formally included in JTWP

YOUNGO

- Support other parties on views, especially technology [missed some of this]
- Need inclusion of youth constituency as part of the work programme to better facilitate the work [missed some more of this]

Facilitators

- Formally ask if they can go ahead on producing early text
- See no objections, so they will do so and make it available ASAP

Follow-up:

Second informal consultation is December 2nd 10am-11am

Third informal consultation is December 4th 5pm-6pm

Take Away:

- Parties want a decision draft text (except Japan)
 - Facilitators committed to writing this, published soon
 - agree on the scope being based in 1/CMA.4 para 52, but they disagree about exactly what this means
 - Distinct or the same mandate as KCI
 - Broad/narrow scope
 - Developed countries want budgetary analysis
 - Disagreement about timeline, inputs, and outputs
-